

ASCE/SEI 41 Assessment of Reinforced Concrete Buildings: Benchmarking Linear Procedures and FEMA P-2018 with Empirical Damage Observations

Andrew Sen,^{a)} M.EERI, Dustin Cook,^{b)} M.EERI, Abbie Liel,^{c)} M.EERI, Tarbin Basnet,^{d)} Ariel Creagh,^{e)} Hamid Khodadadi Koodiani,^{d)} Russell Berkowitz,^{f)} M.EERI, Wassim Ghannoum,^{d)} M.EERI, Ayse Hortacsu,^{g)} M.EERI, Insung Kim,^{e)} M.EERI, Dawn Lehman,^{g)} Laura Lowes,^{h)} M.EERI, Adolfo Matamoros,^{d)} M.EERI, Farzad Naeim,^{h)} M.EERI, Siamak Sattar,^{b)} M.EERI, and Rob Smith^{j)}

ABSTRACT

The U.S. consensus standard for seismic evaluation and retrofit of existing buildings, ASCE/SEI 41, establishes provisions for seismic analysis procedures that vary in complexity and fidelity. Although ASCE/SEI 41 provides detailed nonlinear dynamic procedures, most engineers rely on simpler methods to evaluate building seismic performance and retrofit, particularly the ASCE/SEI 41 linear procedures and, more recently, the FEMA P-2018 methodology for evaluating collapse potential. Under ideal conditions, these procedures identify similar structural deficiencies. However, evaluation outcomes in practice may differ due to the complexity of real building response, approximations used in modeling and analysis, and level of intentional conservatism that reflects the limitations of the procedures. To quantify these differences, this study considers six reinforced concrete buildings that sustained damage in real earthquakes or in shake table tests and compares the performance assessed by the ASCE/SEI 41 linear and nonlinear dynamic procedures, as well as the FEMA P-2018 seismic evaluation methodology.

^{a)} Marquette University, Milwaukee, WI 53201

^{b)} National Institute of Standards and Technology, Gaithersburg, MD 20899

^{c)} University of Colorado, Boulder, CO 80309

^{d)} University of Texas, San Antonio, TX 78249

^{e)} Degenkolb Engineers, San Francisco, CA 94105

^{f)} Forell | Elsesser Engineers, San Francisco, CA 94111

^{g)} Applied Technology Council, Redwood City, CA 94065

^{g)} University of Washington, Seattle, WA 98195

^{h)} Farzad Naeim, Inc., Irvine, CA, 92618

^{j)} COWI, Oakland, CA 94607

25 The results show that, for these highly damaged buildings, the overall performance
26 level estimated from the ASCE/SEI 41 linear procedures is consistent with
27 observed damage. In general, the procedures also correctly identify the story with
28 the most damage and the component failure mode. However, the ASCE/SEI 41
29 linear procedure generally underpredicts drift response and greatly overpredicts
30 peak floor accelerations. Though these are not directly used to evaluate structural
31 performance, they are related to component deformation and force demands,
32 respectively. Moreover, the linear procedures predict damage in components that
33 would be precluded by yielding or failure of other components in the load path.
34 Results from the FEMA P-2018 methodology for the six buildings provide more
35 distinction between buildings than the ASCE/SEI 41 Collapse Prevention
36 performance level. The results also suggest the FEMA P-2018 limit-state
37 mechanism analysis can provide supplemental information to support and improve
38 the ASCE/SEI 41 linear procedures.

39 INTRODUCTION

40 Seismic performance evaluation is an important tool employed to identify vulnerabilities in the
41 structural components of existing buildings, and, ultimately, inform decisions on future
42 building use and retrofit design. These decisions may have long-term effects on the community,
43 including population displacement in the aftermath of an earthquake event and the life-cycle
44 carbon emissions related to extensive repair or replacement of a building. While many such
45 methodologies have been developed, the ASCE/SEI 41 Seismic Evaluation and Retrofit of
46 Existing Buildings document standardizes these evaluations for U.S. practice (ASCE 2017)
47 and has been adopted formally in many jurisdictions and by the General Services
48 Administration for seismic design of federal facilities. The ASCE/SEI 41 provisions for
49 systematic evaluation and retrofit (i.e., Tier 3 evaluation) define modeling guidelines and
50 performance-based acceptance criteria for seismic structural analysis. Tier 3 evaluations are
51 the most involved of those presented in ASCE/SEI 41 and can be conducted with either linear
52 or nonlinear modeling and either static or dynamic representations of seismic loading.
53 Performance is evaluated on a component-action basis by comparing simulated demand to
54 acceptance criteria limits; building performance is dictated by the worst performing
55 component. These limits are dependent on the structural component and system, and based on

56 existing test data (e.g., Elwood et al. 2007; Elwood and Eberhard 2009; Ghannoum and
57 Matamoros 2014; ACI 2017)

58 In this study, we compare the outcomes of the linear procedures in ASCE/SEI 41 and
59 the new mechanism-based Seismic Evaluation of Older Concrete Buildings for Collapse
60 Potential (FEMA 2018), FEMA P-2018, to the observed damage sustained by four real
61 reinforced concrete (RC) buildings damaged in earthquakes and two RC building experimental
62 specimens tested on shake tables. Both the ASCE/SEI 41 and FEMA P-2018 procedures
63 quantify seismic performance, but FEMA P-2018 was developed as a screening tool that, for
64 example, could be used to identify evaluation or retrofit priorities within a building inventory
65 with a lower level of effort than an ASCE/SEI 41 Tier 3 evaluation. As such, we do not evaluate
66 FEMA P-2018 as an outright replacement for Tier 3 evaluations in ASCE/SEI 41, but we
67 explore its implications in the context of the other evaluation methods. We focus on RC
68 buildings because they are high priorities for seismic evaluation and retrofit in many
69 earthquake-prone jurisdictions due to their known seismic vulnerabilities. The set of buildings
70 comprises both frame and wall structures and is selected for assessment based on the
71 availability of: (1) building drawings providing the information needed to create structural
72 analysis models, (2) documentation of earthquake damage (e.g., photos, reports, and—in some
73 cases—detailed field or experimental instrumentation), and (3) documentation of ground
74 motion(s) at or near the site. In addition, we focus on buildings located in the U.S. or
75 representative of typical U.S. construction and avoided buildings that had unique or irregular
76 features such as low construction quality, widespread use of masonry, or significant
77 eccentricities in geometry (with the exception of one building, noted below). Detailed
78 descriptions of the buildings and damage observations are provided in the companion paper
79 (Cook et al. 2023) and NIST GCR 22-917-50 (NIST 2022). Cook et al. (2023) also compared
80 the observed damage in these buildings to assessments following the ASCE/SEI 41-17
81 Nonlinear Dynamic Procedure (NDP) using recorded ground motions for each building. This
82 comparison reveals that: (1) the NDP procedure is generally able to identify the story
83 mechanism, peak drift demands at the critical story, components with the most severe damage,
84 and component failure mode(s); (2) there are larger discrepancies between measured and
85 simulated drifts at noncritical locations and between measured and simulated floor
86 accelerations; and (3) for some buildings, the NDP overestimates the extent of damage.

87 In this paper, we compare the seismic performance evaluation outcomes for the same
88 buildings using (1) static, response-spectrum, and response-history analysis using the
89 ASCE/SEI 41-17 Linear Static Procedure (LSP) and Linear Dynamic Procedure (LDP) and (2)
90 the FEMA P-2018 collapse-based Building Rating. The results are benchmarked against the
91 observed damage and ASCE/SEI 41 NDP evaluation outcomes. For each evaluation
92 methodology, we compare the predicted outcomes (e.g., distribution and severity of simulated
93 responses and damage) to the observed damage and “state-of-the-art” practice using the
94 ASCE/SEI 41-17 NDP. Table 1 describes the six buildings, the evaluation methodologies, and
95 structural analysis software we use to assess each. Due to practical limitations, the number and
96 type of evaluation methodologies studied for each building vary. The goals of this paper are to
97 (1) benchmark the ASCE/SEI 41-17 linear assessment procedures against earthquake
98 observations and other methods, (2) assess how well the linear procedures match real building
99 performance, and (3) identify what significant improvements nonlinear or mechanism-based
100 procedures such as FEMA P-2018 provide.

101 **Table 1.** Buildings and evaluation methodologies

Building or Specimen	Brief Description	ASCE/SEI 41 Linear Procedures			Software	ASCE/SEI 41 NDP	FEMA P-2018
		Static	Response Spectrum	Response History		Software	
UC Berkeley test frame	Experimental test; 2D, 3-story RC frame	•	•	•	ETABS ^b	Perform-3D ^c	•
E-Defense test	Experimental test; 4-story RC frame and wall		•	•	ETABS	OpenSees ^d , Perform3D	•
Pyne Gould ^a	Real building, not instrumented; 5-story RC wall		•	•	ETABS	OpenSees	•
Imperial County Services	Real building, instrumented; 6-story RC frame and wall			•	OpenSees	OpenSees	
Van Nuys Hotel	Real building, instrumented; 7-story RC frame with limited masonry infill		•	•	ETABS	OpenSees	
Nanhua District Office	Real building, not instrumented; 3-story RC frame with masonry infill			•	SAP2000 ^e	OpenSees	•

Note: Empty cells indicate evaluation methodology is not studied.

^aNot compliant with linear procedure due to torsional strength irregularity but evaluated for engineering interest.

^bCSI (2020a), <https://www.csiamerica.com/products/etabs/>

^cPerform3D (2020), “Performance based design of 3D structures” Computers and Structures Inc., <https://www.csiamerica.com/products/perform3d>

^dMcKenna et al. (2000), <https://opensees.berkeley.edu/>

^eCSI (2020b), <https://www.csiamerica.com/products/sap2000/>

102

ASCE/SEI 41 LINEAR PROCEDURES

103

104 Among Tier 3 evaluations following ASCE/SEI 41, procedures based on linear structural
105 analysis are the most frequently used in practice due to their relative speed, simplicity, and
106 accessibility (e.g., SEAOSC [2017]). Although the material response is linear-elastic, these
107 procedures incorporate adjustments to building deformations and acceptance criteria to account
108 for “probable nonlinear response” (ASCE/SEI 2017, Section C7.3). As with the ASCE/SEI 41
109 NDP, the structural analysis performed can be static or dynamic; for linear procedures,
110 dynamic analysis refers to both response-spectrum and response-history analysis. To assess the
111 outcomes from the ASCE/SEI 41 linear procedures in this section, we directly compare the
112 simulated component damage states and system damage mechanisms to the observed damage
113 and corresponding NDP results for the buildings in Table 1. Unless otherwise indicated, the
114 results in this section are for the response-history analysis; the Linear Static Procedure (LSP)
115 was also employed for one building.

116 With all ASCE/SEI 41 linear procedures, the predicted performance is generally
117 intended to be more conservative than that of nonlinear procedures, since linear models do not
118 simulate strength and stiffness degradation due to spalling, yielding, fracture, and other damage
119 mechanisms. Indeed, previous studies have indicated that the linear procedures are more
120 conservative for modern steel and concrete moment frames (Sattar 2018; Harris and Speicher
121 2018; Sattar and Hulsey 2015), due in part to conservatism in acceptance criteria and linear
122 assessments’ overestimation of demands in deformation-controlled elements that are protected
123 by yielding or failure of other components. However, other studies have suggested they may
124 be less conservative than nonlinear procedures for modern steel braced frames (Speicher and
125 Harris 2016a; Speicher and Harris 2016b; Speicher and Harris 2018) because of the
126 concentration of damage in the nonlinear assessment that is not identified in linear assessment.
127 A key focus in this study is to benchmark the level of conservatism of the linear procedures
128 against measured or observed building performance.

129

METHODS

130 To assess the outcomes from the ASCE/SEI 41-17 Linear Dynamic Procedures (LDP), we
131 develop linear simulation models of the six buildings identified in Table 1 and subject each
132 model to the best-estimate ground motions representing the expected shaking during the
133 earthquake or experiment, as previously reported (Cook et al. 2023). In these simulation

134 models, all components are modeled with linear-elastic properties. The corresponding internal
135 forces and system displacements are determined using the procedures described per ASCE/SEI
136 41-17 Sections 7.4.1 and 7.4.2 and compared against the acceptance criteria of ASCE/SEI 41-
137 17 Section 7.5.2.2 for deformation- and force-controlled actions. The magnitude and
138 distribution of inelastic demands are defined in terms of demand-capacity ratios (DCRs)
139 (ASCE 41-17 Eq. 7-16 and 7-36). For deformation-controlled actions, these DCRs include the
140 component modification factor (*m*-factor), which accounts for expected ductility capacity (Eq.
141 1).

$$DCR = \frac{Q_{UD}}{m\kappa Q_{CE}} \quad (1)$$

142
143 In Eq. 1, Q_{UD} is the force (or deformation-controlled action) caused by gravity loads and
144 earthquake forces and Q_{CE} is the expected strength (capacity) of a component's deformation-
145 controlled action (ASCE/SEI, 2017). The *m*-factors are associated with the action of interest at
146 the selected structural performance levels of Immediate Occupancy (IO), Life Safety (LS), or
147 Collapse Prevention (CP) (ASCE/SEI 41-17, Eq. 7-36). The components evaluated here are
148 considered primary components with the exception of the framing members in the Pyne Gould
149 building, which were designed to resist gravity loads only, have low strength and stiffness, and
150 are thus classified as secondary components. Primary component *m*-factors for LS and CP
151 performance levels are generally calibrated from capping deformation data, whereas the
152 corresponding nonlinear acceptance criteria are based on failure deformation (see ASCE/SEI
153 41-17 Section 7.6.3); this is a source of intentional conservatism in the linear procedures since
154 strength degradation is not simulated in linear analysis. As described in Table 2 for RC
155 columns, these performance levels are defined to align with key physical descriptors of
156 component damage expected to be observed in buildings at each performance level. In
157 application of ASCE/SEI 41, individual component performance defines building
158 performance, but it is recognized that performance of real buildings is complex and, in a sense,
159 based on aggregate component performance; hence, engineering judgment is required to
160 correlate observed damage to ASCE/SEI 41 performance levels. To avoid additional
161 conservatism when comparing with observed damage, we take the knowledge factor, κ , as 1.0.

162 We determine the ASCE/SEI 41 assessment of overall building performance from the
163 *DCRs* of all components within the building; if any component *DCR* is greater than 1.0 for a
164 given Performance Level the building fails to meet the acceptance criteria. In most of the

165 results, for deformation-controlled actions, we report *DCRs* divided by the *m*-factor for CP,
 166 where a *DCR* exceeding 1.0 indicates a component that fails the CP Performance Level and a
 167 *DCR* less than 1.0 indicates that the component passes CP. The *m*-factors associated with the
 168 CP acceptance criteria are taken from Tables 10-10, 10-13, 10-14,10-16, 10-21, and 10-22 in
 169 ASCE/SEI 41-17. These values are calculated separately for each action (e.g., column flexure,
 170 shear and axial *DCR*). Some of these actions are deformation controlled (e.g., flexure and
 171 shear), and some are force controlled (e.g., axial).

172 **Table 2.** Nonductile column damage patterns associated with each structural performance level, based
 173 on RC columns described in Table C2-4 and Section C10.4.2.2.2 of ASCE/SEI 41-17 (ASCE 2017)

ASCE/SEI 41 Performance States	Description
Immediate Occupancy (IO)	Minor cracking, limited yielding, and minor spalling of concrete cover
Life Safety (LS)	Spalling of cover and shear cracking in ductile columns; minor spalling in nonductile columns
Collapse Prevention (CP)	Extensive cracking and hinge formation in ductile columns; limited cracking or splice failure in nonductile columns

174 MODELING APPROACHES

175 All simulation models are three dimensional, except for the model of the two-
 176 dimensional UC Berkeley test frame. These three-dimensional models are intended to reflect
 177 the system-level torsional and component-level biaxial load effects present in the real
 178 structures. We defined beams and columns with line elements and walls as either shell elements
 179 (Pyne Gould, E-Defense test) or line elements with a rigid “beam” at the top to represent wall
 180 length (Imperial County Services). Component effective stiffnesses are defined to account for
 181 the reduced effective stiffness, as defined in Table 10-5 of ASCE/SEI 41-17. For flexural
 182 rigidity of walls, these values are $0.35E_{cE}I_g$, where E_{cE} is the modulus of elasticity of concrete
 183 determined with expected material properties and I_g is the moment of inertia of gross concrete
 184 section, neglecting reinforcement. Column flexural stiffness is $0.3E_{cE}I_g$ for columns with
 185 relatively light axial loads (and varies for the other cases). Beam flexural stiffness is $0.3-$
 186 $0.4E_{cE}I_g$ in Table 10-5; but, where appropriate, we modify I_g to account for the stiffness effect
 187 of a monolithic slab. For the UC Berkeley test frame, joints are modeled directly with a panel-
 188 zone element, while the E-Defense Test, Imperial County Services, and Nanhua District Office
 189 models use rigid offsets to represent joints implicitly depending on the relative strengths of
 190 beams and columns framing into the joints (ASCE 41-17, Section 10.4.2.2). For Pyne Gould,
 191 Van Nuys Hotel, and Nanhua District Office, slabs are modeled as shell elements; for the E-
 192 Defense test and Imperial County Services, slabs are modeled using a rigid diaphragm

193 consistent with ASCE/SEI 41-17 Section 7.2.9. Additional details about the general modeling
194 approach are provided in Cook et al. (2023).

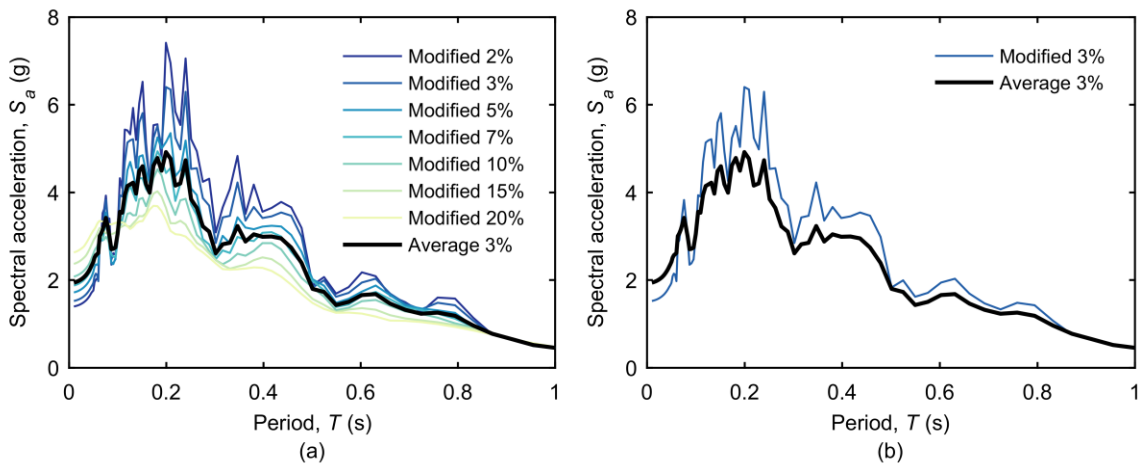
195 ASCE/SEI 41-17 Section 10.6.2 requires consideration of both full- and partial-height
196 masonry infill. Both the Van Nuys Hotel and the Nanhua District Office buildings had masonry
197 infill walls in some locations. In the Van Nuys Hotel building, there was a 1-inch gap around
198 the infill panels, however, due to the observed damage, the panels are thought to have affected
199 seismic performance, and therefore are included in the model. The Nanhua District Office had
200 both partial-height and full-height masonry infill. For both buildings, the masonry infill was
201 modeled with diagonal struts, as indicated by ASCE/SEI 41-17. Alternative masonry infill
202 modeling approaches using shell elements or rigid offsets (to represent shortened column
203 height due to the effects of partial-height infill) result in similar outcomes in the Nanhua
204 District Office model; when masonry infill is not modeled, the evaluation outcomes are
205 inconsistent with observed damage, as expected. While we included masonry infill walls in the
206 models to capture the effects on the overall building behavior and better estimate the demands
207 placed on the RC components, we do not evaluate the acceptance criteria for the infill walls
208 due to our focus on the RC components and systems.

209 We apply gravity loads, including the dead load and 25% of the assumed design live
210 load, as distributed and point loads where appropriate; lumped masses representing the seismic
211 weight are also applied to nodes at member ends. Following ASCE/SEI 41-17 provisions, we
212 apply 5% modal or Rayleigh damping to the linear simulation models unless lower damping
213 levels are justified by experimental testing or other data (e.g., 3% damping was used for the
214 UC Berkeley test frame model). The structures are treated as fully fixed at the base of columns
215 and walls. We include accidental torsion (5% mass eccentricity) if its inclusion increases the
216 torsional amplification factor, η , by more than 10% (ASCE/SEI 41-17 7.2.3.2.2). All
217 deformations and forces from the LDP, including all data presented in this paper, are modified
218 by the linear modification factors, C_1 and C_2 , and all deformations and forces caused by
219 accidental torsion are modified by the torsional amplification factor, A_x , (ASCE 41-17 Section
220 7.4.1.3).

221 **GROUND MOTION**

222 We define the seismic loading using the best estimate of the damaging ground motion
223 recorded either at the base of the structure or nearby the structure's site, described in more

224 detail in Cook et al. (2023). In the response history LDP, we apply the recorded ground motion
 225 directly to the base of the model. For the response spectrum LDP, we use a smoothed demand
 226 spectrum from the recorded ground motion. The smoothed demand spectrum reduces noise
 227 across close period ranges as is appropriate for input to the response spectrum analysis. To
 228 create the smoothed spectra, we calculate spectra from the measured, best-estimate motions for
 229 damping ratios between 2% to 20%. Then, we scale each of these spectra to an equivalent
 230 spectrum at the target damping (generally 5%) using the B_1 factor per ASCE/SEI 41-17 Section
 231 2.4.1.7.1. The smoothed demand spectrum is taken as the average of the modified spectra, as
 232 illustrated in Figure 1(a) for the UC Berkeley test frame for 3% damping (consistent with the
 233 modeling approach described above). Figure 1(b) isolates the modified 3% and average 3%
 234 spectra, which shows the smoothing effect of the procedure. For the Linear Static method, the
 235 spectral acceleration, S_a , is the average modified spectral ordinate at the target damping at the
 236 first fundamental period. The effects of kinematic soil-structure interaction on the response
 237 spectra are not considered in this study.



238
 239 **Figure 1.** Illustration of determination of smoothed 3%-damping spectrum for linear static and response
 240 spectrum assessments for the UC Berkeley test frame motion shown with (a) all modified spectra and
 241 (b) 3%-damping spectra only; spectra corresponding to different damping ratios that have been
 242 modified by B_1 are used in the smoothing procedure and shown here.

243 All comparisons in this study, whether qualitative or quantitative, are made without the
 244 consideration of uncertainties in either simulated or observed results. ASCE/SEI 41 follows a
 245 deterministic approach and, in most cases, does not require the analyst to consider material and
 246 modeling uncertainties in the assessment process. Since the goal of this study is to compare
 247 simulated outcomes following ASCE/SEI 41 guidelines against recorded building
 248 performance, we do not explicitly consider uncertainty in material properties, element stiffness,

249 or damping. We also do not consider uncertainties in observed damage, recorded response, or
250 ground motion (in cases where recorded ground motions are not available). See Cook et al.
251 (2023) for more discussion on the omission of uncertainties in this study.

252 **COMPARISON OF LINEAR PROCEDURES WITH DAMAGE OBSERVATIONS**
253 **AND NONLINEAR DYNAMIC PROCEDURES**

254 To benchmark ASCE/SEI 41-17 linear procedures, we compare the outcomes of these
255 procedures to observations of damage and the ASCE/SEI 41-17 NDP outcomes (Cook et al.
256 2023). In addition, for the buildings where response measurements are available, comparisons
257 are made between the simulated model responses (i.e., drifts and accelerations) and measured
258 responses in the building or specimen. Simulated model responses are directly compared for
259 linear and nonlinear procedures for each model. At the component level, *DCRs* (Eq. 1) targeted
260 at the CP Performance Level are directly compared between linear and nonlinear simulation
261 models; qualitative comparisons are also made between simulated linear *DCRs* and observed
262 damage. Qualitatively, we categorize the observed damage with respect to the descriptions in
263 ASCE/SEI 41, where IO performance implies “only very limited structural damage has
264 occurred” and CP implies “the building is on the verge of partial or total collapse,” though it
265 may continue to “support gravity loads.” Based on our interpretation of the ASCE/SEI 41
266 structural performance objective definitions in ASCE/SEI 41-17 Section 2.3.1.5, we judge the
267 observed performance for all buildings in this study, except the Nanhua District Office, as
268 failing the CP acceptance criteria. The assignment of ASCE/SEI 41 acceptance criteria to
269 visible damage is inherently subjective, especially for nonductile components where margins
270 between acceptance criteria are relatively small. This comparison to simulated outcomes may
271 differ if alternative interpretations are justified. Importantly, the ASCE/SEI 41 linear
272 procedures do not underpredict the level of damage in any of our study buildings. Details of
273 the comparisons are described below and summarized in Table 3 at the component level;
274 further information is also available in NIST GCR 22-917-50 (NIST 2022).

275

276
277

Table 3. Summary of the ASCE/SEI 41-17 Linear Procedure component-level evaluations to observed damage and to ASCE/SEI 41 NDP.

Building	Comparison to Observed Damage ^a	Comparison of ASCE/SEI 41 LDP to NDP ^b
UC Berkeley test frame	The evaluation fails CP criteria, which is consistent with observed damage and the physical description of damage associated with CP in ASCE/SEI 41. However, many component simulations exceed CP thresholds that had no observed damage (e.g., joints, beams, and columns at the upper two levels)	More conservative
E-Defense test	The evaluation fails CP criteria, which is consistent with observed damage. However, column and beam component simulations indicate more severe damage than observed due to axial tension caused by wall-frame interaction.	Less conservative ^c
Pyne Gould	The evaluation fails CP criteria, with nearly all frame elements meeting CP and nearly all wall elements exceeding thresholds for CP. The assessment identifies the second-story, transverse direction shear walls as the most critical, which agrees with the most common building mechanism failure theory.	Similar
Imperial County Services	The evaluation fails CP criteria, with all columns at the first story exceeding the CP threshold for both flexure and shear, consistent with observed damage. The assessment also predicts that some columns and beams at upper stories, and some first story walls exceed LS acceptance criteria, and many of the interior joints exceed CP acceptance criteria, despite the limited observed damage.	More conservative
Van Nuys Hotel	The evaluation fails CP criteria, with a significant number of components exceeding the CP threshold. The assessment identifies the highest <i>DCR</i> in the third and fourth stories, which is consistent with the location of the highest observed damage; most joint simulations exceed CP at all stories, which is consistent with the frequency and concentration of joint damage observed across the building.	More conservative
Nanhua District Office	The evaluation fails CP criteria, which slightly overestimates the observed damage (judged as beyond LS but within CP). However, the evaluation correctly identifies the direction of most damage (in plan view) as well as the type of failure in the column; the evaluation also identifies some columns as damaged that had no observed damage.	More conservative

^aClassification of observed acceptance criteria is based on the consensus of the authors.

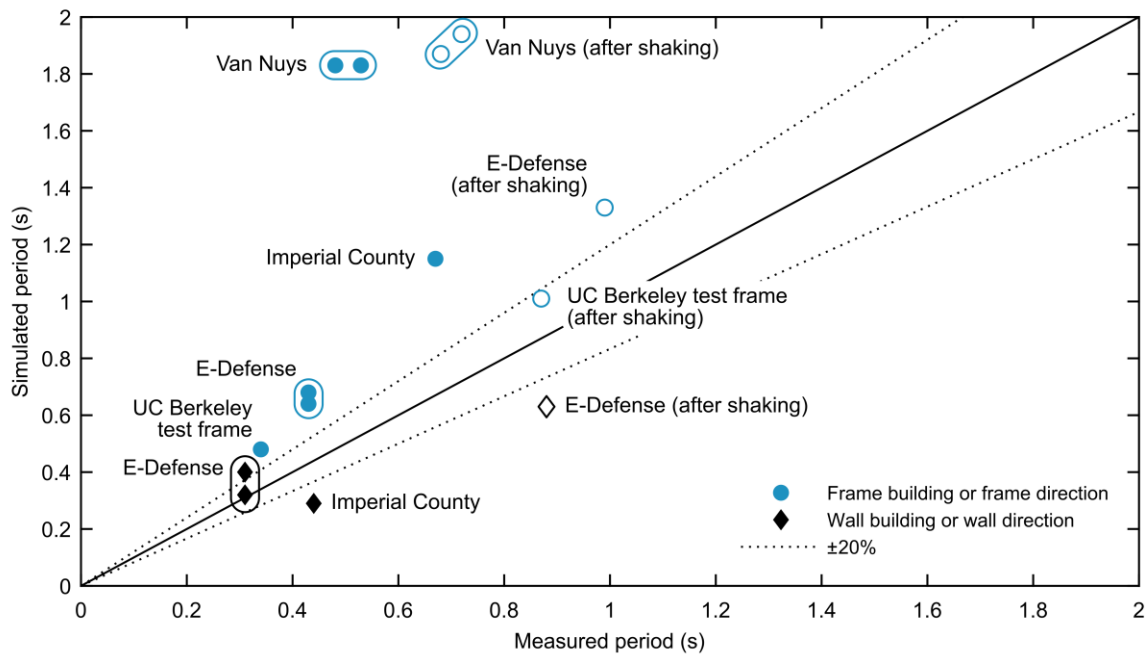
^bJudged by comparing (1) the number of components that exceed CP in linear and nonlinear assessments and, for other acceptance criteria, (2) the *DCRs* obtained from the linear and nonlinear model assessments.

^cIn this case, wall CP *DCRs* are lower than *DCRs* in NDP.

278 **BUILDING PERIODS**

279 We calculate the building periods of the six ASCE/SEI 41-17 simulation models according to
 280 either eigenvalue or Ritz analysis; calculated building periods are compared to the available
 281 measured building periods in Figure 2. The periods of the simulation models, which are based
 282 on effective stiffness, are, in general, significantly longer than those measured prior to
 283 damaging ground motion. These differences between simulated and measured periods are
 284 present even when the values are determined after strong shaking; in this case, the simulated
 285 periods are from eigenvalue analysis after the NDP (Cook et al. 2023). ASCE/SEI 41-17

286 stipulates that all the members in a building should be modeled using stiffness values
 287 corresponding to yield levels of cracking. In real buildings, not all members reach yield levels
 288 of cracking, particularly at upper stories, and, therefore, the buildings tend to be stiffer than
 289 estimated according to those criteria. These differences between measured and simulated
 290 periods appear to be greater for RC frame structures (or directions) than RC wall structures (or
 291 directions). The wall direction of the Imperial County Services model has a shorter simulated
 292 period compared to the measured building period. The real building had significant soil-
 293 structure interaction affecting response in the north-south (wall) direction (Kojic et al. 1993),
 294 which is not considered in the linear model. The E-Defense building, with periods measured
 295 after shaking, also has an underestimated simulated period, but the observed significant wall
 296 sliding is not captured by the model.



297
 298 **Figure 2.** Building fundamental periods: simulated vs. measured. Results are plotted separately for each
 299 building direction. Open symbols indicate comparison is made between after-shaking estimates from
 300 both simulations and building.

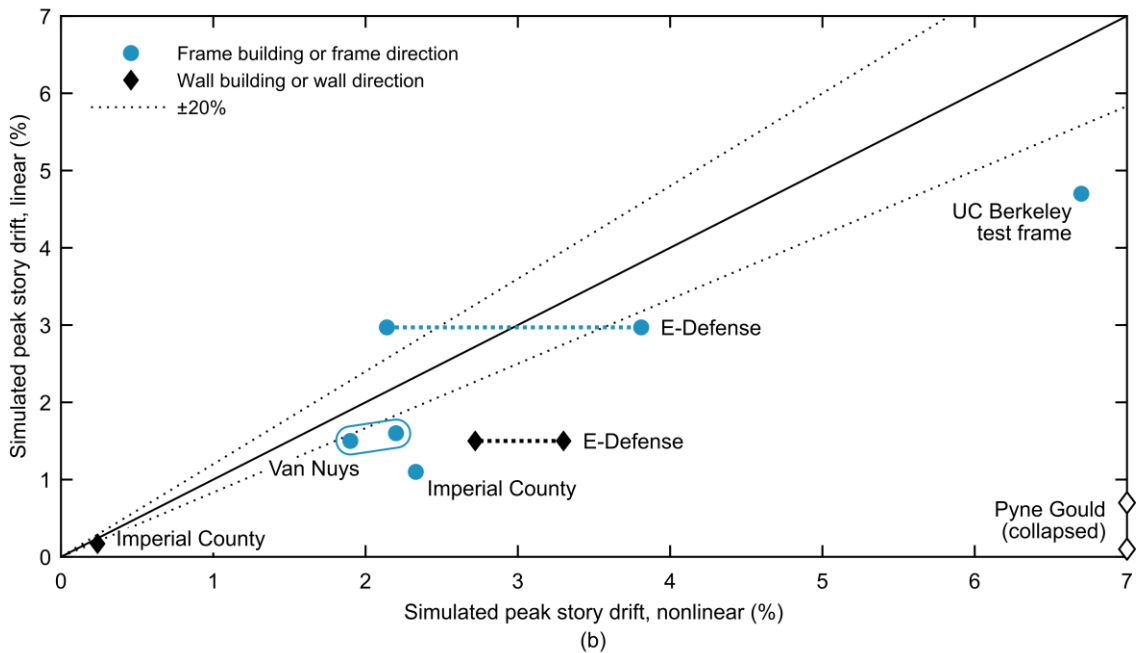
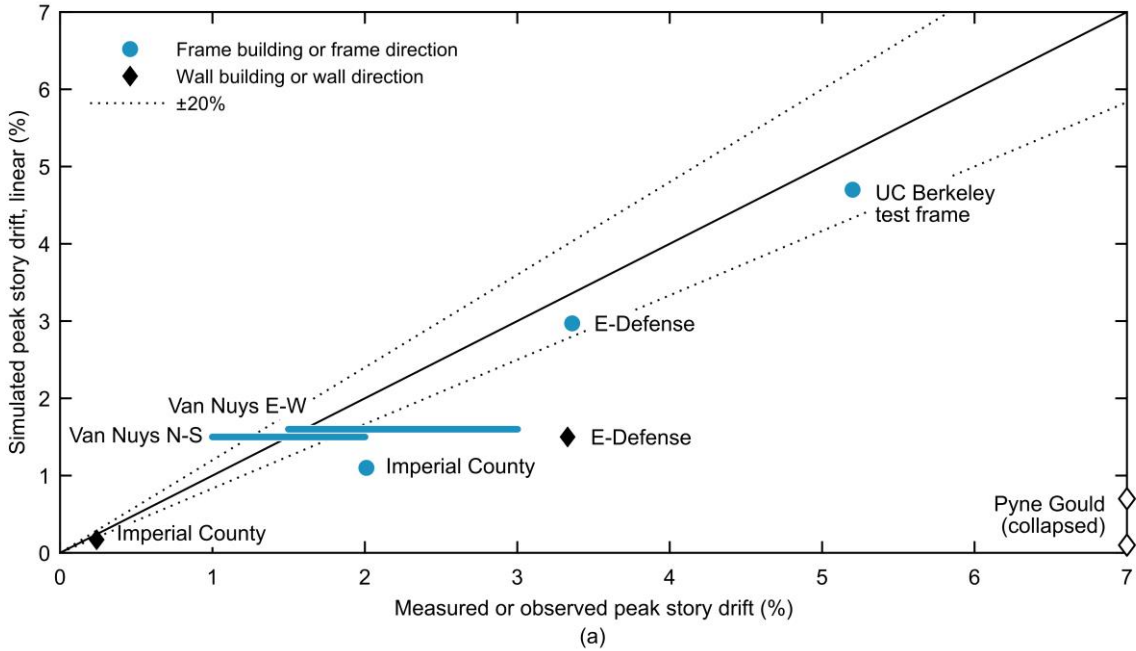
301 **DRIFT DEMANDS AND IDENTIFICATION OF CRITICAL STORY**

302 In the ASCE/SEI 41 linear procedures, drift demands are not directly used as acceptance
 303 criteria, but they are proportional to forces and moments developed in the members that are
 304 used (in conjunction with *m*-factors) to evaluate performance. For the buildings and models
 305 assessed in this study, the ASCE/SEI 41 linear simulations tend to underpredict drifts,
 306 sometimes significantly, at the critical locations, as shown in Figure 3(a). The critical locations

307 are identified by the location of most observed damage in the real structure. The drifts at the
308 critical locations from the linear simulations are also lower than those of the corresponding
309 nonlinear models, as shown in Figure 3(b) with the exception of the E-Defense models in the
310 frame direction. Drifts at other (non-critical) locations are sometimes overpredicted and
311 sometimes underpredicted. For example, the linear simulations of the UC Berkeley test frame
312 underestimate the measured drifts by a relatively modest 10% to 30% at lower stories but
313 overestimate them by about 25% to 90% at the upper stories, depending on the linear procedure
314 used (see Figure 4). For the E-Defense test, the drifts simulated in the shear wall direction
315 differ by roughly 50% from those in the recorded drift response; in the moment frame direction,
316 simulated drifts show better agreement with the recorded drift, though these still overestimate
317 drifts in the upper stories and underestimate drifts in the first story. The instrumented Imperial
318 County Services building provides a comparison of the response history of displacement
319 demands in Figure 5. These results show that there is relatively good agreement between the
320 linear model and the measured response until about 8 seconds into the ground shaking; after
321 this point, significant damage occurred in the building, and the linear simulation model is not
322 able to capture this response. The trend toward underestimation of drifts at critical locations is
323 likely due to the substantial damage and nonlinear response that was incurred in these
324 structures, which cannot be captured by the linear model even with the adjustment factors.
325 These findings are consistent with those of a recent study conducted as part of the ATC 145
326 project, where the ASCE/SEI 41 LDP was similarly applied to a building that sustained
327 significant damage (ATC 2021).

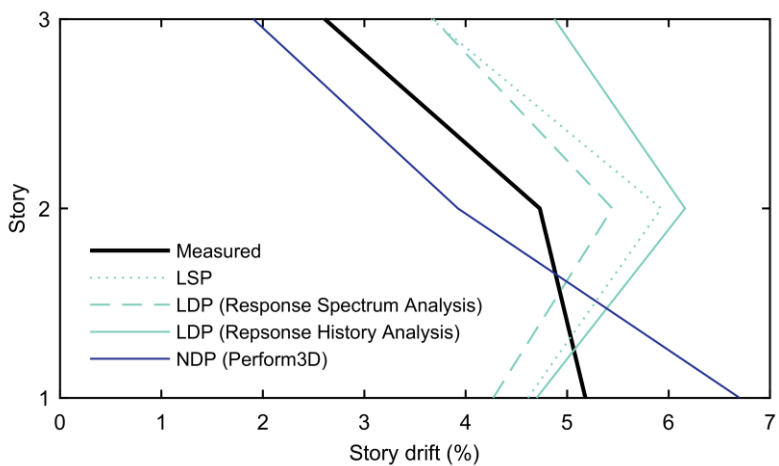
328 Due to the inability of linear methods to capture deterioration and damage
329 concentration, the linear simulation models exhibit mixed success in correctly capturing the
330 distribution of drifts over the height of the building. Considering the UC Berkeley test frame
331 (Figure 4), the linear simulations underestimate drifts at the lower story, while overestimating
332 drifts at the upper stories and misidentifying the story of maximum drift. Note that the nonlinear
333 simulation results are discrepant by similar magnitudes but reversed in direction: drifts are
334 overestimated at the lower story and underestimated at upper stories. However, the nonlinear
335 simulation correctly identifies the story with the highest drift demand. In the moment frame
336 direction of the E-Defense test, the models also did not capture the story at which the largest
337 drifts were measured. However, for the Van Nuys building, the observed damage was most
338 severe in the fourth story, consistent with the simulation of peak drifts in the third and fourth

339 stories of the linear model. For the Nanhua District Office (simulated drift data are unavailable
 340 and not shown) and Pyne Gould building models, the linear simulations correctly identified the
 341 direction of the maximum response (in plan view) in relation to the observed damage and
 342 captured torsional effects.



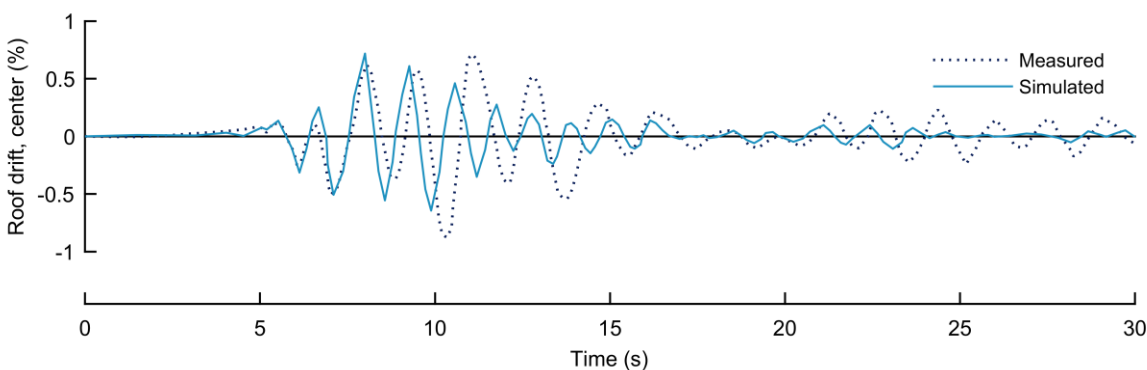
345 **Figure 3.** Peak story drifts at critical story (defined by location of largest observed damage): (a)
 346 simulated by ASCE/SEI 41-17 LDP vs. measured and (b) simulated by ASCE/SEI 41-17 LDP vs. by
 347 ASCE/SEI 41-17 NDP. Results are plotted separately for each building direction. For the E-Defense
 348 building, the two nonlinear models (OpenSees and Perform3D) produced different outcomes as shown

349 in (b). In the Van Nuys building, drifts at the critical location are estimated from measurements at other
350 locations, so a range is provided for the measured outcome in (a).



351

352 **Figure 4.** UC Berkeley test frame story drift profiles: simulated by ASCE/SEI 41-17 linear and
353 nonlinear procedures versus measured.



354

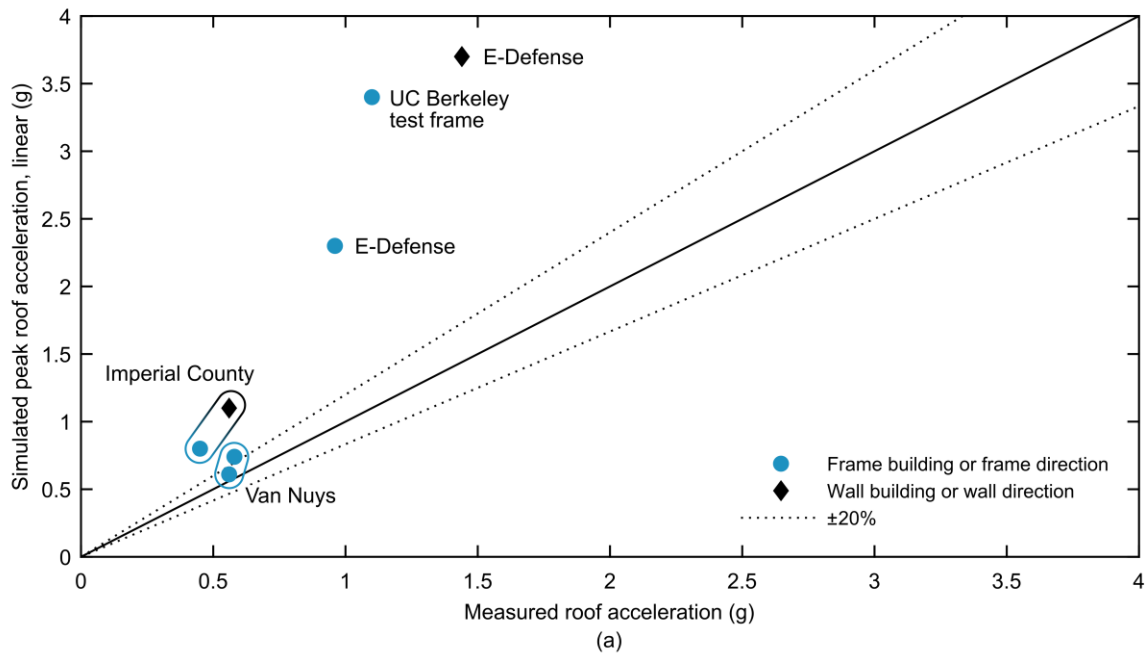
355 **Figure 5.** Imperial County Services building roof displacement time history in the frame direction:
356 simulated by ASCE/SEI 41-17 LDP vs. measured.

357 PEAK ROOF ACCELERATIONS

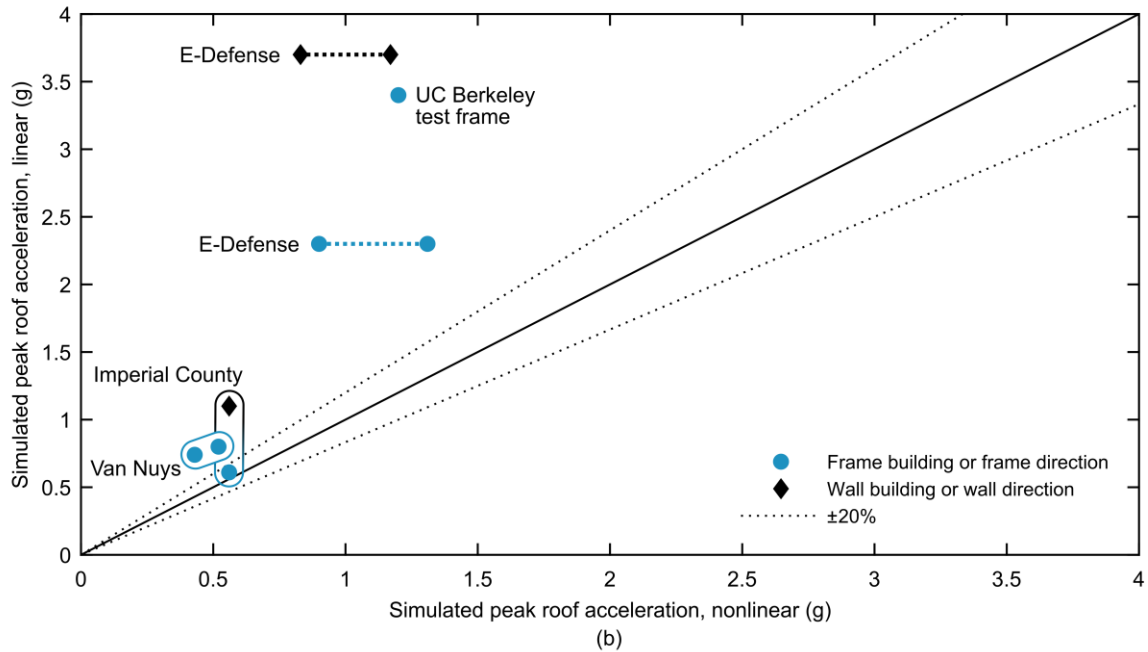
358 The simulated peak roof accelerations from the ASCE/SEI 41 linear models show poor
359 agreement with measured response for most buildings, as shown in Figure 6(a), consistently
360 overpredicting acceleration demands. Similarly, the linear models predict higher roof
361 accelerations compared to the results of the ASCE/SEI 41-17 NDP in Figure 6(b), which
362 generally provided good agreement with measured roof accelerations (Cook et al. 2023). We
363 attribute the overestimation of accelerations to the inability of the linear methods to account
364 for yielding of the structure and concentration of response and damage. Overestimating
365 accelerations leads to overestimation of force demands in force-controlled components,
366 including axial loads in columns. We observe similar trends with floor accelerations (not

367 shown), which suggest demands on nonstructural components computed by Section 13.4.3.1
 368 of ASCE/SEI 41-17 may also be overestimated by the LDP and, by extension, Section 13.3.1.4
 369 of ASCE/SEI 7-16. Note that the floor accelerations estimated by the NDP for the same
 370 buildings tend to be overpredicted for frame systems and underpredicted for wall systems, but
 371 they more closely match measured values (see Cook et al. [2023]).

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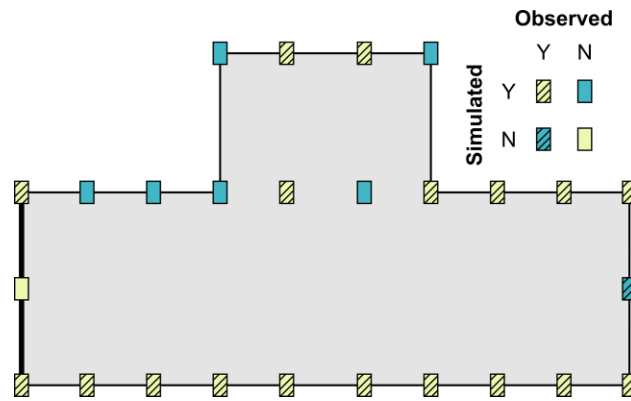
374

375 **Figure 6.** Roof accelerations: (a) simulated by ASCE/SEI 41-17 LDP vs. measured and (b) simulated
 376 by ASCE/SEI 41-17 LDP vs. by ASCE/SEI 41-17 NDP. Results are plotted separately for each building
 377 direction.

378 **COMPONENT DEMAND-CAPACITY RATIOS AND ACCEPTANCE CRITERIA**

379 To benchmark the component-level assessments from the ASCE/SEI 41-17 linear procedures,
380 we compare component *DCRs* from linear simulations to the observed damage and the
381 component-level assessment from the nonlinear procedures, as summarized in Table 3 and
382 described in more detail here. In all cases, the ASCE/SEI 41-17 linear evaluation finds the
383 building to fail the CP limit state, which is consistent with the observed damage except in the
384 case of the Nanhua District Office building. However, as described in detail below, most
385 models result in a greater number of components identified as exceeding the CP threshold than
386 were observed to be severely damaged, as summarized in Table 3. To the extent that these
387 values are meaningful in a building that is severely damaged, the magnitude of the *DCRs*,
388 meaning the CP threshold was exceeded by a larger margin, were also generally larger in the
389 linear procedures. We note that this conservatism occurs even though drift demands—which
390 are not directly used to evaluate performance but are related to component demands—are, in
391 many cases, underestimated.

392 Figure 7 illustrates the CP *DCR* results of the ASCE/SEI 41-17 LDP assessment of the
393 Nanhua District Office building. In the North-South direction, none of the components have
394 $DCR > 1$, which is consistent with the observed damage. In the East-West direction, the
395 (deformation-controlled) flexural *DCR* exceeds 1, meaning CP is failed in most of the damaged
396 columns (see also Table 3), which is consistent with the photographs showing spalling
397 indicative of flexural damage. Likewise, most of the columns that sustained damage in the form
398 of diagonal cracking had (deformation-controlled) shear CP *DCR* values that exceeded 1. Thus,
399 we conclude that the model correctly predicts the columns' flexure-shear failure mode.
400 However, the LDP assessment identifies several columns as damaged that were not observed
401 to be damaged after the earthquake and identifies one column as not exceeding the CP threshold
402 that did indeed sustain severe damage (see light green highlighted columns in Figure 7). We
403 also observe that a model neglecting the presence of masonry infill (i.e., noncompliant with
404 ASCE/SEI 41-17) does not correctly predict column failure modes, as expected since the
405 captive column effect is not simulated. While the global damage pattern is similar to the infill
406 models (including no significant torsional effects), the columns in this model have consistently
407 lower CP *DCR* values that suggest a purely flexural failure mode.



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Figure 7. For the Nanhua Building, comparison of simulated vs. observed damage based on flexure and shear CP DCR from linear LDP (response history analysis) in the East-West direction, where Y indicates the component exceeds the CP threshold and the colors indicate whether the observations and simulations agree.

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Figure 8 summarizes similar conclusions for the UC Berkeley test frame, where the linear procedures overpredict damage in beams, columns, and joints at upper stories (response history analysis results are shown but deformation demands in other linear procedures are similar, as indicated in Figure 4). In the experiment, damage was concentrated in first-story columns, and column failure precipitated damage to joints (Ghannoum and Moehle 2012). However, the assessment of this structure also illustrates how the linear procedures could be improved by consideration of possible limit state mechanisms. This point is explored by comparing Figure 8(a) and (b). In Figure 8(a), all component demands are taken directly from the LDP (response history analysis), following ASCE/SEI 41’s current procedures. However, in Figure 8(b), the beam and joint demands are limited based on yielding of the adjoining column elements (i.e., determined by a mechanism analysis), while the column demands are taken directly from the LDP. Using this approach, the behavior of the beam and joint elements shows much closer agreement to the observed performance. However, the performance of the column elements at the upper two levels still indicates more severe damage than the observed performance even after accounting for the limit state mechanism.

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COMPARISON AMONG ASCE/SEI 41-17 LINEAR PROCEDURES

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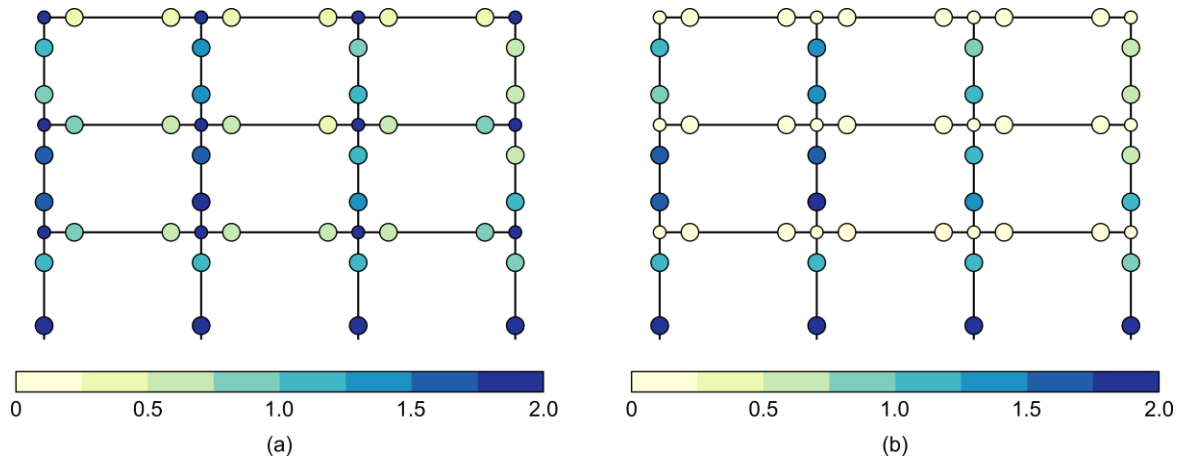
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For several of the buildings, the simulations provide a comparison among the different ASCE/SEI 41-17 linear procedures. The different linear procedures applied to the UC Berkeley test frame produce drift demands that are up to 25% different, although they develop similar displaced shapes, as shown in Figure 4. These differences are attributed, in part, to use of the smoothed spectrum in the response spectrum analysis. None of the displaced shapes from the

434 linear analyses agree well with the measured responses. Acceleration demands computed from
 435 the response spectrum procedure using the complete quadratic combination (CQC) method
 436 with 9 Ritz modes are also up to 25% different from the response history analysis, but all
 437 greatly exceed the measured values. Like the UC Berkeley test frame, the linear response
 438 history analysis of the Pyne Gould building results in higher drifts compared to the response
 439 spectrum method. However, these drifts are not significantly different and both methods
 440 produce a similar distribution of drifts over the height of the building, such that the outcome
 441 of the assessment is not sensitive to the linear procedure selection. Taken together, for these
 442 highly damaged buildings, in no case does the selection of LDP method (i.e., response
 443 spectrum or response history analysis) affect the outcomes of the study, and all LDP results
 444 have similar trends in comparison to the observed damage and the NDP. However, the selection
 445 of linear procedure may be more important for a less damaged building, and the linear static
 446 procedure likely differs substantially from other methods for taller buildings (note that we only
 447 examine the static procedure for the two-story UC Berkeley test frame).



448
 449 **Figure 8.** For the UC Berkeley test frame, CP DCR from ASCE/SEI 41-17 (a) LDP response history
 450 analysis, with (b) LDP results modified to consider limit state mechanisms in determining force
 451 demands on beams and joints.

452 **FEMA P-2018 SEISMIC EVALUATION OF OLDER CONCRETE BUILDINGS FOR**
 453 **COLLAPSE POTENTIAL**

454 FEMA P-2018, *Seismic Evaluation of Older Concrete Buildings for Collapse Potential*, is a
 455 new, systematic method for determining the seismic vulnerability of older RC buildings
 456 (FEMA 2018; Liel et al. 2020; Holmes et al. 2017). Older concrete buildings are prevalent in
 457 the existing building stock, and FEMA P-2018 was developed to facilitate the efficient
 458 identification of older concrete buildings that have a high risk of earthquake-induced collapse;

459 importantly, the assessment is accomplished without testing or nonlinear analyses. The
460 outcome of FEMA P-2018 is a Building Rating between 0.1 and 0.9 representing collapse risk
461 (i.e., an approximate probability of collapse in the ground motion evaluated), with higher
462 Building Ratings indicating greater vulnerability to earthquake-induced collapse; in Chapter
463 10 of FEMA P-2018, buildings with a Building Rating greater than or equal to 0.7 are classified
464 as exceptionally high risk, between 0.3 and 0.7 as high seismic risk, and less than or equal to
465 0.3 as lower seismic risk buildings. Here, the FEMA P-2018 Building Ratings are compared to
466 both the observed damage and the CP performance results from the ASCE/SEI 41-17 NDP.
467 We also explore how the mechanism-based (limit-state) collapse analysis in FEMA P-2018
468 could be used to advance ASCE/SEI 41 linear procedures. The buildings we evaluate through
469 FEMA P-2018 are listed in Table 1.

470 **METHODS**

471 FEMA P-2018 does not require a nonlinear model and, instead, relies on mechanism analysis,
472 analytical drift relations, and structural reliability theory to determine whether a building is
473 collapse prone. The FEMA P-2018 evaluation procedures proceed as follows. First, the
474 building is classified as a frame, frame-wall, bearing wall, or infilled frame system.
475 Subsequently, the building's effective yield strength is determined based on a plastic
476 mechanism analysis and specified procedures for calculating component strengths. Equations
477 are provided for estimating the effective fundamental period, which is intended to represent
478 the effective period of the building in the highly nonlinear (near collapse) regime. A global
479 demand-to-capacity ratio is calculated based on the ratio of seismic demand to capacity, which
480 is referred to as the Global DCR or μ_{strength} (FEMA P-2018 Section 5.7). Presuming that these
481 calculations do not immediately reveal a building is exceptionally high risk (e.g., very weak)
482 or lower risk (e.g., very strong), the subsequent calculations determine global, story, and
483 component drift demands through simplified methods. The global drift demand is a function
484 of the estimated fundamental period (FEMA P-2018 Sections 6.4, 7.4, 8.4, and 9.4). For each
485 component, a Component Rating is determined based on a ratio of component drift demands
486 to capacities. These Component Ratings are combined to determine a Story Rating and finally
487 a Building Rating (maximum Story Rating in either direction), which represents the likelihood
488 of building collapse. We conduct this assessment using the response spectrum developed from
489 the best-estimate ground motion; in the case of the UC Berkeley test frame, the smoothed
490 spectrum is used (refer to Figure 1 and surrounding discussion).

491 The resulting Building Ratings are compared to the observed performance. For
492 comparison with the FEMA P-2018 rating, we also refer to the collapse fragility curve for each
493 building using the same models developed through the ASCE/SEI 41 NDP (Cook et al. 2023).
494 The collapse fragility curves are developed using an incremental dynamic analysis of the
495 ASCE/SEI 41 nonlinear models. This assessment uses the FEMA P-695 far-field ground
496 motions scaled as a set normalized by peak ground velocity (FEMA 2009). Based on
497 discussions by the ASCE/SEI 41-17 update committee (see Cook and Liel [2021] for more
498 details), we use a story drift of 6% to indicate collapse. Although collapse mechanisms of
499 nonductile RC buildings can be complicated, many of the phenomena, including shear and
500 axial failure, are represented directly by rotational hinge backbone curves that produce (in the
501 simulation models) a sidesway mechanism that can be identified by these drift limits. In
502 addition, intermediate outputs from the FEMA P-2018 methodology, such as building strength,
503 fundamental periods, and critical story and direction are compared to the ASCE/SEI 41 NDP
504 results.

505 Since the FEMA P-2018 uses a deterministic approach to quantify collapse
506 vulnerability, uncertainties in material properties, structural characteristics, and ground motion
507 intensity were not considered. The collapse fragility curves developed using the incremental
508 dynamic analysis directly consider record-to-record ground motion uncertainty.

509 **COMPARISON OF FEMA P-2018 BUILDING RATINGS WITH DAMAGE** 510 **OBSERVATIONS AND ASCE/SEI 41 OUTCOMES**

511 The results of the FEMA P-2018 seismic evaluation for collapse potential for four of the
512 studied buildings are provided in Table 4. Figure 9 shows the results graphically with collapse
513 fragility curves developed from incremental dynamic analysis. We assume the lognormal
514 standard deviation parameter, β , is 0.6, based on recommendations from FEMA P-695. To aid
515 comparison between buildings in Figure 9, we normalize spectral acceleration at the building
516 fundamental period, $S_a(T_1)$, by that of the best-estimate ground motion. The FEMA P-2018
517 Building Ratings have been developed only for the best-estimate ground motions and are
518 therefore plotted at normalized $S_a(T_1)$ of 1.0.

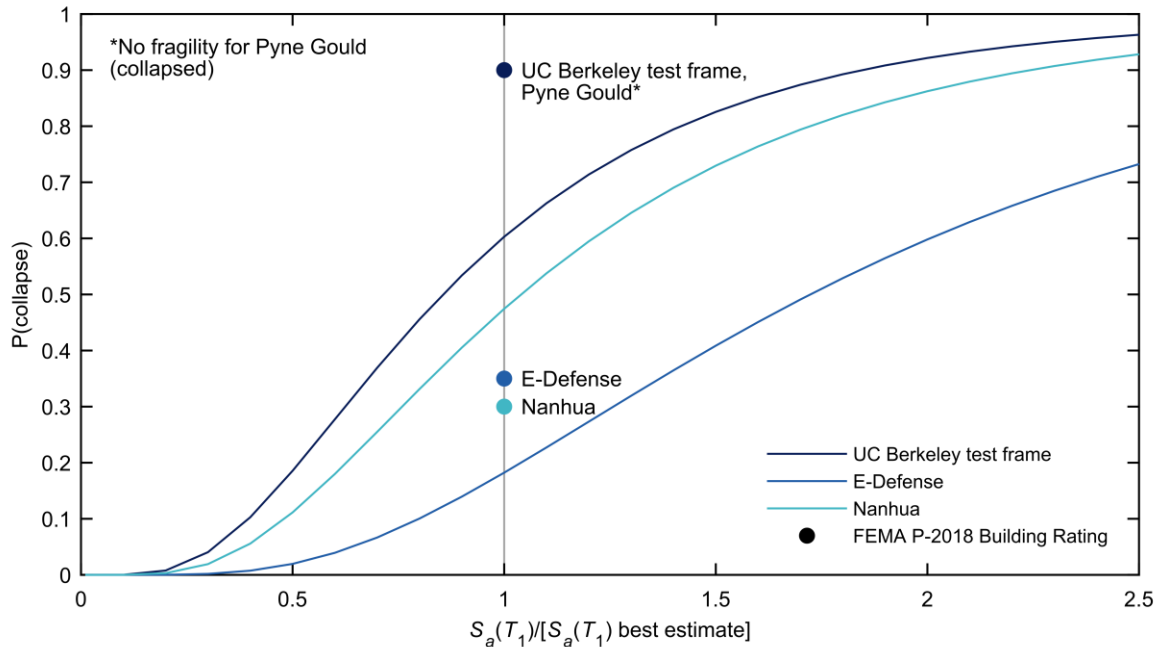
519 Three of the four buildings we assess using FEMA P-2018 fail the CP performance
520 level in the ASCE/SEI 41 nonlinear assessments (the Nanhua District Office building fails the
521 LS performance level; see Cook et al. [2023]). The FEMA P-2018 results indicate that the

522 Building Ratings range from 0.3 (on the border between Lower Seismic Risk and High Seismic
523 Risk, according to FEMA, 2018) to 0.9 (Exceptionally High Seismic Risk) for the four
524 buildings assessed. The Pyne Gould building and the UC Berkeley test frame have the highest
525 scores. The Pyne Gould building did in fact collapse, and—in the experiment—the UC
526 Berkeley test frame had one column (out of four) that had suffered significant damage and
527 appeared to be at the onset of axial failure and, therefore, close to precipitating collapse of the
528 whole structure (Ghannoum and Moehle 2012). The E-Defense building had among the lowest
529 ratings at 0.35, consistent with the observed damage; the specimen was not judged to be on the
530 verge of collapse (Wallace et al. 2011). As the Nanhua District Office Building had the lowest
531 damage (below the CP threshold by observation and the NDP), it is consistent that it would
532 have a lower rating. However, we judge the Building Rating of 0.3 as lower than expected and
533 note that, while captive column effects due to partial-height masonry are considered in the
534 assessment, the strength and stiffness of the full-height masonry are neglected. Note that this
535 approach deviates from FEMA P-2018, where the effects of full-height masonry should be
536 considered.

537 Compared to the ASCE/SEI 41 seismic evaluation for CP, the FEMA P-2018 ratings
538 appear to offer more resolution or distinction between the buildings of interest, all of which
539 were severely damaged. In other words, FEMA P-2018 can separate between the somewhat
540 lower collapse risk of the E-Defense building and the high risk of the Pyne Gould building,
541 whereas the ASCE/SEI 41 procedures result in a classification for both as failing CP. The
542 results also provide Building Ratings that generally track—in a relative sense—with the
543 collapse fragilities developed for the buildings at the intensity at which they were evaluated,
544 as illustrated in Figure 9.

545 Intermediate outputs from FEMA P-2018, as reported in Table 4, are also compared to
546 the ASCE/SEI 41 model results and the observed damage of these buildings. Figure 10
547 compares the effective period estimated from FEMA P-2018 to that determined from
548 eigenvalue or Ritz analysis from the ASCE/SEI 41-based linear simulation models of the
549 buildings. In general, the FEMA P-2018 effective periods, T_e , are up to 20% longer than the
550 ASCE/SEI 41 simulation model periods (and even longer in some cases, e.g., the Nanhua
551 District Office). This difference is consistent with the intent of the FEMA P-2018 document,
552 which quantifies a secant, effective period to represent collapse response (FEMA 2018).
553 Comparing the peak roof drift demands in Table 4, the longer periods estimated by FEMA P-

554 2018 correspond to larger drift demands than those of the ASCE/SEI 41-17 LDP for the
 555 buildings and ground motions we evaluate. For the UC Berkeley test frame and wall direction
 556 of the E-Defense building, these drift demands more closely match the measured peak
 557 response.



558

559 **Figure 9.** Comparison of FEMA P-2018 ratings (dots) with observed damage and collapse fragility
 560 curves. $S_a(T_1)/[S_a(T_1) \text{ best estimate}]$ is the target spectral acceleration from the collapse fragility
 561 assessment normalized by the spectral acceleration used in the FEMA P-2018 assessment, taken as the
 562 spectral acceleration at the fundamental period of the building from the recorded ground motion.

563 In most cases, the FEMA P-2018 evaluation correctly identifies the governing mechanism and
 564 the critical story. For example, for the Pyne Gould building, the results of the FEMA P-2018
 565 evaluation are generally consistent with the observed performance of the building; the collapse
 566 of this structure is largely attributed to inadequate wall strength in the X-direction, which
 567 correlates well with the findings of the P-2018 evaluation in that both the Global DCR, μ_{strength} ,
 568 and the Building Rating are larger in that direction. Similar observations can be made for the
 569 other buildings.

570 One exception is the FEMA P-2018 evaluation of the E-Defense building, which found
 571 some inconsistency in results in the two directions. In the frame-wall direction, a high Global
 572 DCR, μ_{strength} , of 6.1 is determined, indicating that the building is weak laterally relative to the
 573 demand. This direction also experienced significant, sliding, damage in the walls. However, a
 574 Building Rating of 0.10 was calculated in that direction. Although the walls had lost substantial

575 lateral capacity, FEMA P-2018 is based on tributary gravity loads; because the walls carried
 576 relatively low gravity loads, this damage is not reflected significantly in the Building Rating.
 577 The Building Rating is assessed to be greater in the other (frame) direction (0.35), which had
 578 beam-column joint failure, but not at the same level of damage found in the wall direction. In
 579 the frame direction, gravity and lateral loads are shared by the same components. Nevertheless,
 580 the overall outcome of 0.35 for the Building Rating is consistent with the observed damage.

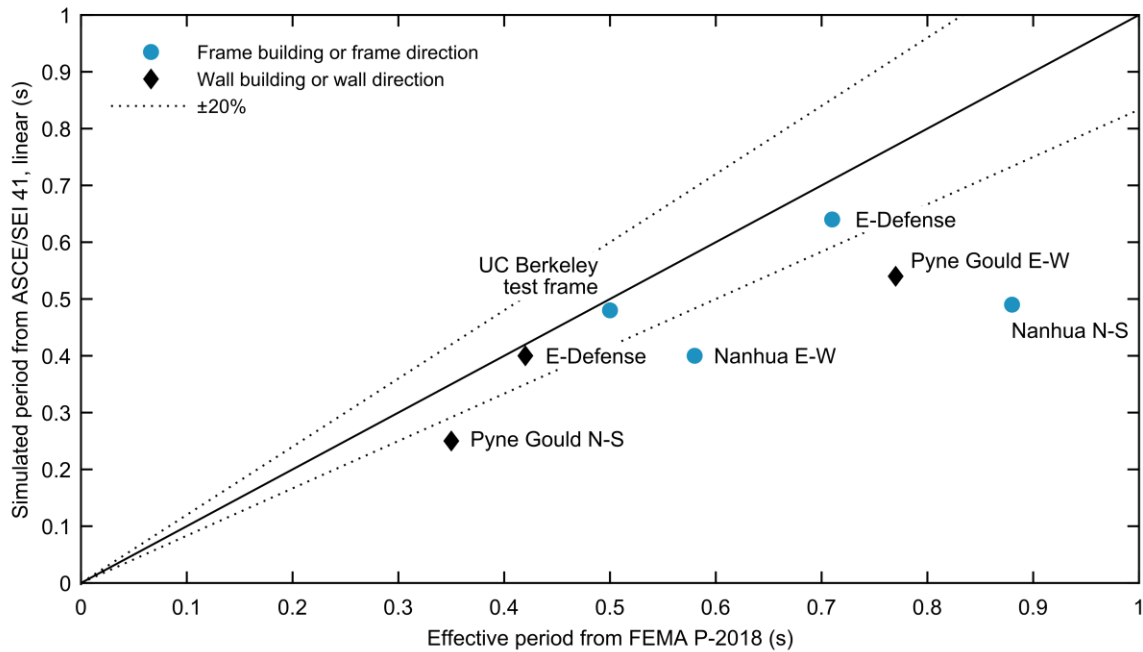
581 **Table 4.** Summary results of FEMA P-2018 evaluation for the damaged RC buildings

Building	Classifi- cation	T_e (s)	Global DCR, $\mu_{strength}$	Governing Mech. ^a	Critical Story	Peak Roof Drift Ratio (%)			Story Rating ^b
						FEMA P-2018	ASCE 41 LDP	Measured	
UC Berkeley test frame	Frame	0.50	4.1	1	1	5.7	4.4	5.4	0.9
E-Defense, wall direction	Frame- wall	0.42	6.1	2	1	2.0	1.1	2.7	0.1
E-Defense, frame direction	Frame	0.71	4.4	1	1	2.8	2.1	2.0	0.35
Pyne Gould, X-direction	Frame- wall	0.77	23	4	2	2.1	0.5	collapse	0.9
Pyne Gould, Y-direction	Frame- wall	0.35	4.4	2	1	0.3	0.1	collapse	0.1
Nanhua, X-direction	Frame	0.88	1.3	2	1	1.7	—	—	0.1
Nanhua, Y-direction	Frame	0.58	1.2	1	1	1.5	—	—	0.3

^aGoverning mechanism defined by FEMA P-2018: 1 is first story mechanism, 2 is a distributed beam (complete) mechanism over the height of the building, 4 has a distributed beam mechanism above the story where there is an irregularity (FEMA, 2018).

^bBuilding Rating is the maximum Story Rating in either direction; indicated by bold values.

582
 583 Generally, we conclude that the FEMA P-2018 evaluations provide a reasonable
 584 performance evaluation for the four buildings. In particular, they suggest the potential for a
 585 FEMA P-2018 evaluation to complement the performance assessment of ASCE/SEI 41 by
 586 providing more resolution for the CP performance state. In addition, the FEMA P-2018
 587 procedure, which is based on the plastic mechanism analysis, may provide supplemental
 588 information in the cases where the ASCE/SEI 41 linear procedures are used by providing
 589 information about locations of damage concentration. The added value of a limit state analysis
 590 is shown above in the example of the ASCE/SEI 41 linear analysis for the UC Berkeley test
 591 frame in Figure 8.



592

593 **Figure 10.** Comparison of effective fundamental period, T_e , from FEMA P-2018 to T_1 from ASCE/SEI
 594 41 linear models.

595

CONCLUSIONS AND RECOMMENDATIONS

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The goal of this study is to examine how well assessments conducted using the linear
 597 procedures of ASCE/SEI 41 and the FEMA P-2018 seismic evaluation for collapse potential
 598 align with the observed earthquake damage and the ASCE/SEI 41 NDP. To do so, six structures
 599 subjected to strong earthquake ground motions are evaluated. Four of the study buildings were
 600 real structures shaken by an earthquake and two were experimental specimens tested on shake
 601 tables. We use a variety of software packages to create ASCE/SEI 41-17-complaint models
 602 and assess performance. To evaluate the outcomes from the various methods, we compare the
 603 simulated responses to damage that was measured or observed; comparisons cover global- and
 604 component-level response and acceptance criteria. Four of the six structures have detailed
 605 recordings and instrumentation from the damaging earthquake motions. In the other two cases,
 606 damage descriptions were obtained from photographs and ground motion recordings based on
 607 the nearest recording station.

608

For all buildings, the overall performance level resulting from the ASCE/SEI 41 linear
 609 procedures is consistent with the observed damage. In all but one case, the assessment and the
 610 observed damage indicate that the buildings fail the CP performance level during the ground
 611 motion. In general, the linear procedures also accurately predict the story with the most damage
 612 and, in many cases, accurately predict the failure mode of a component (i.e., flexure, shear,

613 axial, or mixed). However, the linear procedures generally underpredict drifts at the critical
614 location and greatly overpredict accelerations that may be used in performance evaluation of
615 nonstructural components. Considering acceptance criteria, in most cases, we judge the linear
616 procedures to be more conservative than the NDP, either by overpredicting the severity of
617 component damage or the number of components in the CP performance state. Overall, the
618 NDP and LDPs produce similar results for these vulnerable buildings, though nonlinear
619 procedures are capable of identifying specific component damage with greater fidelity. In
620 particular, the linear procedures predict damage in components that would be precluded by
621 yielding or failure of other components in the load path, exaggerating the extent of damage
622 over most of the considered buildings. Results from the different LDPs, i.e., response history
623 and response spectrum methods, and even the LSP (only evaluated for one building), are not
624 significantly different and would not substantially change the outcome of the ASCE/SEI 41-
625 17 assessment for these relatively low-rise and first-mode-dominated buildings. Importantly,
626 the linear assessments predict severe damage in the best-estimate ground motions, even if this
627 damage is judged to be more severe or distributed differently than observed in the real structure.
628 Therefore, in the context of engineering practice, the linear procedures would trigger mitigation
629 efforts and/or use of nonlinear analysis procedures. These findings lead to recommendations
630 for possible improvements for ASCE/SEI 41—particularly the linear procedures that are
631 widely used in engineering practice. Notably, the ASCE/SEI 41 assumptions about component
632 stiffness and the expected level of cracking produce building responses that are overly flexible
633 over the building height. This excess flexibility stems from the fact that some components (e.g.,
634 those at higher stories) may sustain less cracking than assumed based on the prescribed
635 effective stiffness; this corresponds to lower peak story drifts than measured in instrumented
636 buildings or predicted by the NDP. We recommend an investigation of the sensitivity of
637 building response to varying stiffness assumptions across the building, including consideration
638 of ductility demand-based effective stiffness as in NZS 3101.1&2:2006 (Standards New
639 Zealand 2006). The study also shows that response for buildings with masonry infill walls,
640 even those with separation between the walls and the frame, cannot be captured without
641 representing the infill in the models. However, our results are not very sensitive to the details
642 of the model for the infill.

643 The ASCE/SEI 41 linear procedures may be improved with updates to the m -factors
644 (or, alternatively, the system-level modification factors, C_1 and C_2), which are critical to those

645 assessments. However, the fundamental limitation of the linear analysis, in which the seismic
646 load is distributed based on the stiffness but not strength, cannot be overcome through
647 improved m -factors, and the redistribution or concentration of the load cannot be identified.
648 This limitation can lead to identifying vulnerabilities that do not exist in the actual structure
649 because their development is prevented by inelastic action elsewhere. This prevention does not
650 imply such vulnerabilities do not benefit from retrofit, but that a system-level understanding of
651 inelastic action is needed to identify and design retrofit solutions. It is recommended that, when
652 using linear models, a supplementary limit-state mechanism analysis such as that defined by
653 FEMA P-2018 evaluation methodology be undertaken to better estimate or bound the demands
654 on components that may be affected by other yielding elements.

655 This paper also compares the outcome of the FEMA P-2018 simplified collapse
656 evaluation with observed damage and collapse fragilities obtained with an ASCE/SEI 41-
657 compliant nonlinear model. The FEMA P-2018 Building Ratings for collapse potential seem
658 to produce a ranking of collapse vulnerability consistent with observed damage and collapse
659 fragility assessment, with a finer distinction of performance among buildings than provided by
660 the ASCE/SEI 41 CP designation. The FEMA P-2018 evaluations also generally correctly
661 identify the governing mechanism and the critical story. Our study buildings validate the role
662 of FEMA P-2018 as a screening procedure that complements ASCE/SEI 41, where FEMA P-
663 2018 provides a global understanding of seismic vulnerability and ASCE/SEI 41 identifies
664 local (component) vulnerabilities, as needed to inform retrofit.

665 From a technical perspective, the ASCE/SEI 41 linear procedures and FEMA P-2018
666 are generally faster and require less expertise to conduct compared to the ASCE/SEI 41
667 nonlinear procedures—hence, the former is most commonly used in practice. All evaluation
668 procedures require a degree of engineering judgment in both application and interpretation of
669 results, and greater sophistication in analysis approach does not imply greater accuracy.
670 Despite the various shortcomings of the procedures identified, the evaluation methods are
671 reasonably reliable in their ability to predict performance in the heavily damaged structures
672 evaluated in this study, which we judge to be near or beyond CP; it is not clear if this reliability
673 holds for lower levels of damage (i.e., more stringent acceptance criteria).

674 While the results of this study provide important insights for practicing engineers
675 between expected outcomes from the ASCE/SEI 41 standards, observed building performance
676 and results of other evaluation methods are limited in scope by the lack of consideration of

677 uncertainties, especially material and modeling uncertainties. Future studies should expand this
678 work to consider modeling and material uncertainties within the bounds of each standard or
679 method assessed here to benchmark the range of results possible, address the potential level of
680 conservatism in overall building performance identified across both linear and nonlinear
681 procedures in ASCE/SEI 41, and, generally, provide additional insight into how future
682 standards could be improved. In addition, while nonstructural component performance is not a
683 focus of this work, future studies may consider system ductility-based adjustments for
684 nonstructural component forces derived from floor accelerations. Finally, the validity and role
685 of FEMA P-2018 in seismic evaluation and retrofit practice should continue to be investigated
686 with a view toward incorporation in relevant standards or codes.

687

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693 Certain commercial software may have been used in the preparation of information
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